



December 17, 2013

Mr. John Dutrey, Housing Program Manager
City of Rialto
150 South Palm Avenue
Rialto, CA 92376

Dear Mr. Dutrey:

Subject: Recognized Obligation Payment Schedule

This letter supersedes the California Department of Finance's (Finance) Recognized Obligation Payment Schedule (ROPS) letter dated November 13, 2013. Pursuant to Health and Safety Code (HSC) section 34177 (m), the City of Rialto Successor Agency (Agency) submitted a Recognized Obligation Payment Schedule (ROPS 13-14B) to Finance on September 30, 2013, for the period of January through June 2014. Finance issued a ROPS determination letter on November 13, 2013. Subsequently, the Agency requested a Meet and Confer session on one or more of the items denied by Finance. The Meet and Confer session was held on November 27, 2013.

Based on a review of additional information and documentation provided to Finance during the Meet and Confer process, Finance has completed its review of the specific items being disputed.

- Item Nos. 11 through 17 – Various Tax Allocation Bonds Reserve totaling \$2,773,437. Finance no longer denies these items. The Agency is requesting to create a reserve for debt service payments due during the July through December 2014 period (ROPS 14-15A). HSC section 34171 (d) (1) (A) allows agencies to hold a reserve for debt service payments when required by the bond indenture, or when the next property tax allocation will be insufficient to pay all obligations due under the provisions of the bond for the next payment due in the following half of the calendar year. Finance initially denied the request because based on our review of the bond indentures we did not note any requirement to create such reserves. Additionally, based on the history of the Agency's RPTTF distributions, it was our understating the next property tax allocation will be sufficient to make debt service payments due for this item. However, based on further review during the Meet and Confer process, the Agency has a history of insufficient RPTTF distributions for the July through December period to cover the fall debt service payments. Therefore, this item is eligible for Redevelopment Property Tax Trust Fund (RPTTF) funding.

Finance notes that pursuant to HSC section 34183 (a) (2) (A), debt service payments have first priority for payment from distributed RPTTF funding. As such, the additional \$2,773,437 requested to be held in reserve should be transferred upon receipt to the

bond trustee(s) along with the amounts approved for the other ROPS 13-14B debt service payments prior to making any other payments on approved ROPS items. Any requests to fund these items again in the ROPS 14-15A period will be denied unless insufficient RPTTF is received to satisfy both the debt service payments due during the ROPS 13-14B period and the reserve amounts requested in ROPS 13-14B for the ROPS 14-15A debt service payments.

- Item No. 50 – Project Management costs in the amount of \$65,567. Finance no longer denies this item. Finance initially denied this item as the Agency is requesting funding for the ROPS 14-15A period for employee costs associated with managing housing projects. HSC section 34176 (a) (1) states if a city, county, or city and county elects to retain the authority to perform housing functions previously performed by a redevelopment agency (RDA), all rights, powers, duties, obligations, and housing assets shall be transferred to the city, county, or city and county. Since the Rialto Housing Authority assumed the housing functions, the administrative costs associated with these functions are the responsibility of the housing successor. Additionally, the Agency was unable to provide sufficient documentation to support the amounts claimed.

During the Meet and Confer process, the Agency provided clarification that the description for this item on the ROPS form was incorrect and that these are project management costs for non-housing projects. Specifically, these are project management costs for ROPS Item Nos. 61 through 63, 70, 71, and 146 through 148 that were approved on the current ROPS. The amount requested to manage these projects for the upcoming six-month period appears reasonable. Therefore, this line item is an enforceable obligation and is eligible for Other Funds on this ROPS.

- Item No. 84 – 2004 Housing HELP Loan in the amount of \$1,300,000 is not an enforceable obligation of the Agency. Finance continues to deny this item. Finance initially denied this item as it was our understanding that the Agency is not a party to the loan agreement entered into on September 3, 2004 between the Rialto Housing Authority and the California Housing Finance Agency. It was also our understanding that the Agency did not enter into a subsequent repayment agreement and made no commitment for the repayment of this loan. During the Meet and Confer process, the Agency provided a copy of the HELP Loan Application and the staff report from the Rialto Housing Authority showing that the former RDA's Low and Moderate Income Housing Fund was to be the funding source for repayment. Actions were taken by the Rialto Housing Authority's Board to commit the former RDA's funds to the agreement; however, no actions were taken by the former RDA's Board to commit the funds (i.e. repayment agreement). As such, this item is an obligation of the Rialto Housing Authority, not the Agency. Therefore, this line item is not an enforceable obligation and is not eligible for RPTTF funding.
- Item No. 126 – Stradling, Yocca, Carlson and Rauth Legal Services in the amount of \$50,000. Finance no longer denies this item. Finance initially denied this item as it was our understanding the agreement entered into on February 1, 2012, was between the City of Rialto (City) and Stradling, Yocca, Carlson and Rauth, and the former redevelopment agency (RDA) was not a party to the contract. Additionally, there was no description of the work to be performed, and it appeared the services are general in nature, and would be considered administrative services. During the Meet and Confer process, the Agency provided the agreement between the Agency and Stradling, Yocca, Carlson and Rauth for legal services. Additionally, these costs were approved by the

Oversight Board in the administrative budget to be paid out of Reserve Funds. Therefore, this line item is an enforceable obligation and is eligible for Reserve Funds on this ROPS.

- Item No. 149 – Affordable Housing Project in the amount of \$7,175,328. Finance no longer objects to \$5,600,000 of this item. Finance initially denied this item as it was our understanding that there is no valid contract in place. Additionally, it was our understanding that the Agency has 2008 Series B Tax Allocation Housing Bonds issued specifically for housing purposes and those funds should be used for this project. During the Meet and Confer process, the Agency confirmed that the funding source should be Bond Proceeds instead of Reserves and the total amount needed for the upcoming ROPS period is \$5,600,000 in order to allow KDF to submit an application for tax credit financing by the March 2014 application deadline for the Crossroads project. Therefore, this line item is an enforceable obligation and is eligible for \$5,600,000 in Bond Proceeds on this ROPS.

In addition, per Finance's letter dated November 13, 2013, we continue to deny the following items not contested by the Agency during the Meet and Confer:

- Item No. 63 – Cactus Basin #3 Agreement funded with \$2,200,000 in bond proceeds. A Finding of Completion was issued on May 9, 2013 and the Agency can now utilize proceeds derived from bonds issued prior to January 1, 2011 in a manner consistent with the original bond covenants. However, it is our understanding that there are no contracts in place for this item, and the Agency was unable to provide other sufficient documentation to support the amounts claimed. Therefore, this line item is not eligible for bond proceeds funding on this ROPS.
- Item No. 127 – Asset Dissolution services in the amount of \$25,000. The Agency requested \$50,000 for this item. However, it is our understanding the agreement between the Agency and Keyser Marston for long-range property management services obligates the Agency at a cost not to exceed \$25,000. Therefore, the excess, \$25,000 is not eligible for Reserve Funds on this ROPS.
- Item No. 128 – Audit Services in the amount of \$25,000 is not an enforceable obligation of the Agency. It is our understanding the professional services agreement entered into on May 14, 2013 is between the City and White Nelsen Diehl Evans, LLC, and the Agency is not a party to the contract. Therefore, this line item is not an enforceable obligation, and is not eligible for Reserve Funds on this ROPS.
- Item Nos. 142 through 144 – Various Housing Successor costs totaling \$96,000. The Agency is requesting funding for staffing and legal and contract services for the Housing Successor. HSC section 34176 (a) (1) states if a city, county, or city and county elects to retain the authority to perform housing functions previously performed by a redevelopment agency (RDA), all rights, powers, duties, obligations, and housing assets shall be transferred to the city, county, or city and county. The Rialto Housing Authority assumed the housing functions and the administrative costs associated with these functions are the responsibility of the housing successor. Therefore, these line items are not enforceable obligations and are not eligible for Reserve Funds on this ROPS.

- Item No. 146 – San Bernardino Avenue Alignment project funded with \$3,000,000 in bond proceeds. It is our understanding the Dokken Engineering, Inc. agreement for environmental and civil engineering design services obligates the Agency at a cost not to exceed \$673,400. Therefore, the excess, \$2,326,600 is not eligible for bond proceeds funding on this ROPS.
- Item No. 147 – Cedar Avenue Alignment Project funded with \$700,000 in bond proceeds. The Agency was unable to provide sufficient documentation to support the amounts claimed. Therefore, this line item is not an enforceable obligation and is not eligible for bond proceeds funding on this ROPS.
- The Agency's claimed administrative costs exceed the allowance by \$42,349. HSC section 34171 (b) limits the fiscal year 2013-14 administrative expenses to three percent of property tax allocated to the Agency or \$250,000, whichever is greater. As a result, the Agency is eligible for \$398,732 in administrative expenses. The San Bernardino Auditor-Controller's Office distributed \$165,585 in administrative costs for the July through December 2013 period, thus leaving a balance of \$233,147 available for the January through June 2014 period. Although \$275,496 is claimed for administrative cost, only \$233,147 is available pursuant to the cap. Therefore, \$42,349 in excess administrative cost is not allowed.

Pursuant to HSC section 34186 (a), successor agencies were required to report on the ROPS 13-14B form the estimated obligations and actual payments (prior period adjustments) associated with the January through June 2013 period. HSC section 34186 (a) also specifies that the prior period adjustments self-reported by successor agencies are subject to audit by the county auditor-controller (CAC) and the State Controller. The amount of RPTTF approved in the below table includes the prior period adjustment resulting from the CAC's audit of the Agency's self-reported prior period adjustment.

Except for items denied in whole or in part as enforceable obligations, Finance is not objecting to the remaining items listed on your ROPS 13-14B. The Agency's maximum approved RPTTF distribution for the reporting period is \$8,104,463 as summarized on the following page:

Approved RPTTF Distribution Amount For the period of January through June 2014	
Total RPTTF requested for non-administrative obligations	9,183,202
Total RPTTF requested for administrative obligations	275,496
Total RPTTF requested for obligations	\$ 9,458,698
Total RPTTF requested for non-administrative obligations	9,183,202
<u>Denied Items</u>	
Item No. 84	(1,300,000)
Total RPTTF approved for non-administrative obligations	7,883,202
Total RPTTF allowable for administrative obligations (see Admin Cost Cap table below)	233,147
Total RPTTF approved for obligations	8,116,349
ROPS III prior period adjustment	(11,886)
Total RPTTF approved for distribution	\$ 8,104,463
Administrative Cost Cap Calculation	
Total RPTTF for 13-14A (July through December 2013)	5,407,880
Total RPTTF for 13-14B (January through June 2014)	7,883,202
Total RPTTF for fiscal year 2013-14	13,291,082
Allowable administrative cost for fiscal year 2013-14 (Greater of 3% or \$250,000)	398,732
Administrative allowance for 13-14A (July through December 2013)	165,585
Allowable RPTTF distribution for administrative cost for ROPS 13-14B	233,147

Pursuant to HSC section 34177 (l) (1) (E), agencies are required to use all available funding sources prior to RPTTF for payment of enforceable obligations. Beginning with the ROPS 13-14B period, Finance required successor agencies to identify fund balances for various types of funds in its possession. During our ROPS 13-14B review, Finance requested financial records to support the fund balances reported by the Agency; however, Finance was unable to reconcile the financial records to the amounts reported. As a result, Finance will continue to work with the Agency after the ROPS 13-14B review period to properly identify the Agency's fund balances. If it is determined the Agency possesses fund balances that are available to pay approved obligations, the Agency should request the use of these fund balances prior to requesting RPTTF in ROPS 14-15A.

Please refer to the ROPS 13-14B schedule that was used to calculate the approved RPTTF amount:

http://www.dof.ca.gov/redevelopment/ROPS/ROPS_13-14B_Forms_by_Successor_Agency/.

This is Finance's final determination related to the enforceable obligations reported on your ROPS for January 1 through June 30, 2014. This determination applies only to items where funding was requested for the six month period. Finance's determination is effective for this time period only and should not be conclusively relied upon for future periods. All items listed on a future ROPS are subject to a subsequent review and may be denied even if it was or was not denied on this ROPS or a preceding ROPS. The only exception is for those items that have received a Final and Conclusive determination from Finance pursuant to HSC section 34177.5 (i). Finance's review of items that have received a Final and Conclusive determination is limited to confirming the scheduled payments as required by the obligation.

The amount available from the RPTTF is the same as the amount of property tax increment that was available prior to enactment of ABx1 26 and AB 1484. This amount is not and never was an unlimited funding source. Therefore, as a practical matter, the ability to fund the items on the ROPS with property tax is limited to the amount of funding available to the successor agency in the RPTTF.

To the extent proceeds from bonds issued after December 31, 2010, exist and are not encumbered by an enforceable obligation pursuant to HSC section 34171 (d), HSC section 34191.4 (c)(2)(B) requires these proceeds be used to defease the bonds or to purchase those same outstanding bonds on the open market for cancellation.

Please direct inquiries to Evelyn Suess, Dispute Resolution Supervisor, or Mary Halterman, Analyst, at (916) 445-1546.

Sincerely,



JUSTYN HOWARD
Assistant Program Budget Manager

cc: Mr. Robb Steel, Assistant to the City Administrator/Development Services Director, City of Rialto
Ms. Linda Santillano, Property Tax Manager, San Bernardino County
California State Controller's Office